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04-5-19-3

AGENDA COVER MEMO

AGENDA DATE: May 19, 2004

TO: LANE COUNTY BOARD OF COMMISSIONERS

DEPT.: LANE COUNTY ADMINISTRATOR'S OFFICE

PRESENTED BY: John R. Arnold, Management Analyst II

AGENDA ITEM TITLE: IN THE MATTER OF APPROVING PROJECTS UNDER TITLE III OF THE SECURE RURAL SCHOOLS AND COMMUNITY SELF-DETERMINATION ACT OF 2000, P.L. 106-393 FOR FY 04-05.

I.MOTION: MOVE TO APPROVE BOARD ORDER 04-05-19-xx ADOPTING TITLE III PROJECTS FOR FY 04-05.

ISSUE OR PROBLEM: The "Secure Rural Schools and Community Self-Determination Act of 2000" requires that projects funded under Title III meet the criteria found under the six allowable uses. The Board has previously approved a variety of ongoing programs and shall consider the addition of 6 new projects for FY 04-05.

DISCUSSION: The projects proposed in this Board Order contain previously approved ongoing programs, one carry-over project and 5 new projects.

A. Background: The County's budget process requires the Board to approve the Title III project allocation now so that FY 04-05 projects supported by these funds can be approved by the Budget Committee. On February 15, 2004, Lane County published a 45-day public notice in the Register Guard. This notice listed the projects for consideration by the Legislative Committee and invited public comment. The County received four additional project submissions from the public, but did not receive any public comment related to the proposed projects.

In an earlier Board Order, the proposed FY 04-05 P.L. 106-393 allocation was determined to be 49% to Title II and 51% to Title III. This split remains unchanged from the prior year. The Title III portion provides approximately \$4.7 million dollars in new revenue, combined with \$1.6 million dollars in carryover fund balance from the previous two years. In total, the available Title III funds are \$6.3 million dollars.

B. Analysis: The Legislative Committee was unable to review the Title III projects due to scheduling conflicts during the month of April. Therefore, no recommendation has been forwarded to the Board for the allocation

of Title III funds to existing ongoing programs, one carryover and four new project proposals.

In reviewing the effectiveness of on-going program expenditures, staff is concerned that the grant amount given to the Oregon Garden Program has exceeded the benefit to date. The County holds a substantial amount of Title III funds in reserve at the Garden for use by Lane County school children to participate in the program. Given the use by Lane County students to date, the remaining balance at the Garden will continue to fund participation for the next few years.

The Parks Division has requested a carry-over of the four conservation easement projects approved last year. Land Management Division has requested an expansion of their duties to include the development of a Countywide Fire Protection Plan. The Fire Protection Plan will be an important project for the County to highlight when working with Congress on re-authorization of the Secure Rural Schools legislation.

With the exception of the Tillamook Forest Center proposal, all other projects will benefit Lane County residents directly, either through educational opportunities or by work done on federal lands.

Attached is a list of the County's ongoing Title III programs and their base budget cost for FY 04-05. Also included is a list of all proposed new projects and the carryover project.

Approval of the package as presented will fully fund most previously identified on going programs, currently budgeted at \$4,370,448 and commit \$232,300 in new spending for FY 04-05. In total, the Board is considering \$4,602,748 in Title III projects plus \$334,118 in associated program costs for FY 04-05.

C. Alternatives/Options

Option 1. Fund ongoing programs with the exception of the Oregon Garden Education Program, associated program costs as identified and add the following one-time programs:

- Four Conservation Easements (Staffordshire, Prichard, Dilley, Giustina)
- Fire Prevention and County Planning: Development of Coordinated Fire Plan.
- Mt. Pisgah Arboretum Education Program*
- Northwest Youth Corps
- Lane Arts Council*

* These programs would need to work with County to more clearly define their curriculum to satisfy County's interpretation of Title III of P.L. 106-393.

- Option 2. Fund on-going programs as approved in FY03-04 budget
- Option 3. Fund on-going programs and all new proposals submitted for FY04-05.
- Option 4. Fund a combination of on-going and new proposals as defined by Board.

D. Implications The decision made in this Board Order will determine which Title III projects are funded for FY04-05. The ability to fund future projects should not be diminished by the actions contained within the order.

E. Recommendations Staff recommends adopting option 1 as written in the Board Order.

F. Timing Decisions contained in these orders are needed to complete the FY 04-05 budget and move the projects toward Budget Committee review.

IV. IMPLEMENTATION/FOLLOW-UP:

The new projects approved by the Board will be developed into add packages and moved through the County's formal budget process. The existing ongoing projects are already included in the County's Base Budget for FY 04-05.

V. ATTACHMENTS:

- A. Proposed FY 04-05 Title III Uses.
- B. New Project Proposal Letters of Request.

IN THE BOARD OF COUNTY COMMISSIONERS
OF LANE COUNTY, OREGON

ORDER NO. 04-5-19

) IN THE MATTER OF APPROVING
) PROJECTS UNDER TITLE III OF THE
) SECURE RURAL SCHOOLS AND
) COMMUNITY SELF-DETERMINATION
) ACT OF 2000, P.L. 106-393 FOR FY 04-
05.

WHEREAS, the Lane County Board of Commissioners reviews and authorizes the appropriate expenditure of Title III funds under the Secure Rural Schools and Community Self-Determination Act of 2000; and

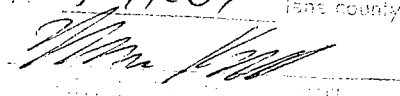
WHEREAS, the County provided the required 45-day public comment notice and reviewed 13 proposed uses of Title III funds for FY 2004-2005; and

WHEREAS, the Board of Commissioners has previously approved ongoing programs.

NOW, THEREFORE, IT IS HEREBY ORDERED that Lane County approve on-going and new Title III projects for FY 04-05 as described in attachment A.

ADOPTED, this ____ day of May, 2004

Chair, Lane County Board of Commissioners

APPROVED AS TO FORM
Date: 5-11-04 Lane County

Chair

Total Proposed FY 04-05 Title III Uses

Projected FY 03-04 Ending Carryover Fund Balance	\$ 1,547,791.00	Includes \$231,000 for employee benefit reserves as requested by BCC
Projected FY 04-05 Title III Revenue	\$ 4,686,287.00	
Projected FY 04-05 Interest Earnings	\$ 82,696.00	
Total Projected Available Title III Revenue	\$ 6,316,774.00	

Proposed Ongoing Title III Uses

Search and Rescue	\$ 250,000	Fund the cost of providing SAR services on Federal lands including a portion of the SAR volunteer coordinator, volunteer training, operating expenses, helicopter operating expenses, materials and supplies and indirect expenses.
National Dunes Deputies	\$ 48,800	Fund the cost of Sheriff's Deputies who provide emergency services on the Dunes National Recreational Area in Lane County.
Forest Lands Emergency Services	\$ 992,196	Fund the cost of Sheriff's Deputies who provide emergency services on Federal lands including personnel, materials and supplies and indirect expenses. This would include the National Forests and BLM.
Forest Work Camp	\$ 2,709,463	Provide up to six inmate work crews to perform community service on Federal lands including but not limited to the removal of non-native plant species, repair and maintenance of existing infrastructure and the improvement of habitat. The funds will be used to pay for the salary and benefits of County employees, camp expenses and the indirect costs of these work crews.
Juvenile Forest Work Team	\$ 304,989	Provide one work crew starting January, 2002 to perform community service on Federal lands including but not limited to the removal of non-native plant species, repair and maintenance of existing infrastructure and the improvement of habitat. The funds will be used to pay for the salary and benefits of County employees and the indirect costs.
LMD Planning*	\$65,000	*Qualifying planning tasks related to wild fire prevention and the mitigation of development effects on adjacent federal lands. If fuel break permit fee is increased, the funding may be eligible for reimbursement under long range planning activities. The eligibility of long range planning activities has not yet been determined and additional staff work would be required before the County could confidently seek reimbursement for those activities.

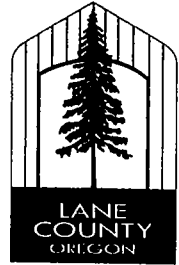
Recommended Ongoing Title III Program Uses \$ 4,370,448

Proposed New FY 04-05 Projects

Attachment A to Board Memo

Staffordshire, Prichard, Dilley, Giustina (4 properties, 16.86 acres)	\$	10,000	Carryover FY04 request. Purchase four properties identified by the Parks Department as desirable for conservation easements.
Fire Prevention and County Planning	\$	101,300	Development and implementation of regional fire planning efforts related to the Community Wildfire Protection Plan, Healthy Forests Restoration Act and National Fire Plan.
Northwest Youth Corps*	\$	56,000	Education, employment and job training to Lane County youth involved in forest related activities including; trail construction and maintenance, timber stand improvement and noxious weed removal.
Mt. Pisgah Arboretum Education Program*	\$	20,000	Provides an Outdoor Science Education Program for K-6 grade students in Lane County at Mt. Pisgah Arboretum.
Lane Arts Council*	\$	45,000	Program that integrates science education and learning about the environment and natural resources with the arts.
* Multi-Year Funding Request			
Recommended FY 04-05 New Programs Total		\$	232,300
Recommended FY 04-05 Total Title III Uses		\$	4,602,748
Title II/III Countywide Coordination Indirect Cost	\$	103,118	Provides federal Title II/III coordination to all County departments and federal agencies within Lane County.
Benefit Reserve Account	\$	231,000	Establish an employee benefit reserve in the event that P.L. 106-393 is not renewed and the County needs to pay the unemployment benefits of Lane County employees.
Other recommended associated program costs	\$	334,118	
Oregon Forestry Education	\$	26,615	Provide K through 12 school children in Lane County with periodic education and research opportunities in natural resources and conservation at the Natural Resources Education Center of the Oregon Gardens in Silverton, Oregon
Oregon Department of Forestry	\$	50,000	Donation for the construction of the Tillamook Forestry Center
Not Recommended For Funding	\$	76,615	

Date: March 12, 2004
To: John Arnold
From: Jeff Towery, Kent Howe
RE: Community Wildfire Protection Plan (CWPP)



LAND MANAGEMENT DIVISION
http://www.LaneCounty.org/PW_LMD/

The attached draft for coordinating the drafting of a CWPP and establishing three pilot plots within Lane County proposes a joint venture between Land Management Division, Sheriffs Department, Public Works GIS, and Information Services. Roles, personnel and timelines for tasks are proposed. All the parties will definitely need to sit down and discuss the concept and specifics. The intent is to actually fund the right positions at the right time to have a workable plan that is successful in linking local, state and federal players in the common goal.

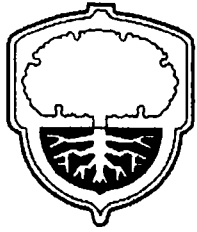
The rationale for this approach is:

1. Lane County would have four distinct roles in (1) coordinating the compiling of data, (2) drafting the CWPP, (3) implementing it through pilot plots, and (4) uploading the CWPP on the Web. Each of these roles would be best served by separate programs within Lane County. Each of these programs needs the funding to provide the services.
 - a. LMD would coordinate the discussions with the fire safety experts at the RFPD, State and Federal agencies. We would collect the data and work with Public Works GIS to digitize the information. We would draft the CWPP and work it thorough the comment and revision process, reach consensus with the team partners, and publish the plan.
 - b. PW GIS would research available digitized data and create new GIS overlays in layers registered to an accurate GIS parcel base and road system. The products would be available in a shared file that would be uploaded onto the Web as envisioned in the review materials we were provided as guidelines for a CWPP. As a planning tool and in an emergency situation, it would serve as a definite analysis of interagency resources and jurisdictions. It would also identify where the rural population and public facilities are located when containment strategies are being formed.
 - c. LC Information Services would design the County website to integrate the CWPP with the state, regional and national web. Improvements will be needed to make this linkage and the extra effort will need to be funded.
 - d. The Sheriff's funding for the Forest Work Camp would be supplemented and the pilot plots would be established under their supervision in coordination with experienced foresters.
2. Three pilot plots are proposed instead of one. Getting the three USFS District offices involved in the selection of pilot plots makes sense on several levels. Each District has different management issues, priorities, climate, and topography. We will need the initial and continuing support of each District to be successful in establishing a workable CWPP.

Please let us know if there is any additional information you need to evaluate this proposal.

Thank you for your consideration.





Mount Pisgah ARBORETUM

34901 Frank Parrish Road • Eugene, Oregon 97405 • USA
Telephone: (541) 747-3817 • Fax: (541) 741-4904 • E-mail: mtplsgh@efn.org

30th Anniversary

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Kate McGee

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Jon Stafford

Robert Woodson

February 5, 2004

John Arnold

Lane County Administration

125 E. 8th Ave.

Eugene, OR 97401

Dear Mr. Arnold,

Mount Pisgah Arboretum is requesting Lane County support in the form of a Title III, Secure Rural Schools and Community Self-Determination Act Grant for **\$60,000**. The grant would be distributed over a three year period, 2004-2006, at the rate of \$20,000 per year.

For the past 23 years, the Arboretum has successfully provided an Outdoor Science Education Program for K-6 grade students in Lane County Schools. More than 3,000 students annually, participate in this well know, highly respected program, which supplements and builds on the students' in-class science instruction.

The requested fund will support an expanded scholarship program, curriculum development, UO internships, volunteer recognition, general operation expenses and the acquisition of necessary equipment to enhance the program.

We believe that Mount Pisgah Arboretum's proximity to Lane County schools and its diversity of Northwest forest communities make it a perfect candidate for Title III funding.

Thank you for your consideration of our request. Feel free to call with any questions you may have regarding the Arboretum's programs or the scope of this project.

Sincerely,

Fran Rosenthal
Education Manager



Oregon

Theodore R. Kulongoski, Governor
February 20, 2004

John Arnold
Lane County Administration
125 E. 8th Avenue
Eugene, Oregon 97470

7439
Department of Forestry
Northwest Oregon Area
801 Gales Creek Road
Forest Grove, OR 97116
(503) 359-7494
FAX (503) 992-0951
<http://www.odf.state.or.us>



Dear John:

Thanks for your time and interest during our recent conversations about the Tillamook Forest Center. Both Tim Josi and I are pleased that Lane County will consider our request for a Title III Grant to the project.

As we discussed during our visit earlier this month, we believe the Tillamook Forest Center represents a one-of-a-kind opportunity to teach Oregonians and visitors about what a forest is, about the natural and cultural history of our forests, and about the responsibility and opportunity of sustainable forest management.

The center is the anchor component of the \$9.7 million project. A \$1 million first phase of our work—the Smith Homestead Day Use Area and Forest Learning Shelter—was recently completed and is now open to the public. The center, just adjacent to the new Smith facility and the existing Jones Creek Campground, will provide a focal point for forest education when it opens next year. I have enclosed further information, including a recent economic impact analysis, in the attached folder.

Tillamook County is a generous donor to the project, making a grant of more than \$150,000 from its allotment of Title III funds. Earlier this month, Coos County provided a \$20,000 grant of Title II funds to the project. Other counties are also joining in by providing Title III funds toward center construction. Why does a grant from Lane County make sense? We believe it is in the best interest of all counties—and all Oregonians—to foster a better public understanding about forests and the role of active forest management in achieving a wide variety of social, economic and environmental benefits. The public needs to know the context, purpose and potential of these forests.

After a visit to the Tillamook Forest Center, visitors will come away with a better understanding about the unique past, present and future of the Tillamook State Forest, and by association better understand the vital role all forests and their resources play in our lives today. Set within a forest context, particularly the shaped-by-fire Tillamook Forest, the center will provide learning opportunities that cannot be found in any other setting.

We respectfully request that Lane County consider a one-time Title III Grant of \$50,000 toward construction of the center. Your gift would be prominently recognized on an attractive wooden donor monument in the entryway of the center. We would also add you to the list of contributors that appears in our capital campaign materials.

I have attached a Title III Application and would be pleased to submit any further documentation. Also enclosed is a letter of support from Tim Josi to your commission. Thanks again for your consideration and for your support of this important work.

Sincerely,


Doug Decker, Project Leader
Tillamook Forest Center

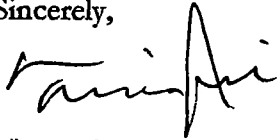
c: Tim Josi, Chair, Tillamook County Commission

The center represents an important economic development gateway to Tillamook County. For the last several years, my commission has placed construction of the center on our priority list for economic needs and issues. The center will directly create new living wage jobs in the region and will indirectly create an inflow into the local economy of several million dollars per year. The Northwest Oregon Economic Alliance has recently made a significant grant to the project, and the economic development value of the center has led to other foundation grants and gifts.

The County Forest Trust Land Advisory Committee (CFTLAC) recently unanimously adopted a resolution supporting the center, which I've attached. Trust land counties are on board with the project, both politically and financially. We are pleased with the Department of Forestry's progress on the center and have strongly encouraged them to keep the project on its current timeline. This summer, the department dedicated the first phase of the project: the Smith Homestead Day Use Area and Forest Learning Shelter. The center itself is projected to open in summer 2005.

I invite Lane County to join us in utilizing Title III funds to help support this important project. Thanks for your consideration.

Sincerely,

A handwritten signature in black ink, appearing to read 'Tim Josi', with a stylized, flowing script.

Tim Josi,
Tillamook County Commission

Attachments:

CFTLAC Resolution on Tillamook Forest Center